The Use of Administrative Data to Improve Identification and Outcomes for Youth who Experience Commercial Sexual Exploitation

#### **Ivy Hammond**

CA Child Welfare Indicators Project Joseph Magruder CA Child Welfare Indicators Project Kate Walker Brown National Center for Youth Law Leslie Starr Heimov Children's Law Center of CA



#### Background

In 2014, President Obama signed Public Law 113-183, the Preventing Sex Trafficking and Strengthening Families Act, which required that agencies develop policies and procedures for identifying and serving children and youth who experience sex trafficking or are at-risk of such experiences.

These requirements were codified by California law and implemented in 2016.



#### Background

# WIC § 300 (b)(2) defines a *commercially sexually exploited child (CSEC)* as:

"A child who is sexually trafficked, as described in Section 236.1 of the Penal Code, or who receives food or shelter in exchange for, or who is paid to perform, sexual acts described in Section 236.1 or 11165.1 of the Penal Code, and whose parent or guardian failed to, or was unable to, protect the child"

WIC § 16501.35, & WIC § 16501.45 require child welfare agencies to identify children receiving child welfare services that have experienced commercial sexual exploitation (CSE) or are at-risk of CSE victimization



#### **CSEC** Data Grid

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ch Log AFDC-FC Attorneys Service Providers I.C.W.A. Adoption Info AAP Eligibility					
	-CSEC Data				
	+ CSEC Type		Start Date	End Date	
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	CSEC Type	Start Date	End Date		
	<none></none>		*		
	<none></none>				
1	At Risk				
ify F	Nictim Before Foster Care				
iry E	t Victim During Foster Care	Drigin			
1	Victim in Open Case not in Foster Care Victim while Absent from Placement				
le ti	Victim while Absent from Placement				
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Source: CDSS All County Letter No. 16-49

#### **Exploitation Allegations**

Client Services - Referral [L, Mother] - [Allegation [L, Susie (15)]]
ID Conclusion
Conclusion —
People Involved   Conclusion Date   Conclusion Description     Alleged Victim:   L. Susie   04/12/2016     Abuse Category:   Exploitation   Allegation Conclusion     Alleged Perpetrator:   Substantiated   Image: Conclusion Description
Abuse Information Select Abuse Information   + Abuse Subcategory   Abuse SubCategory Cancel   Child Porno, Knowledg/Involvmnt of Parnt Help
Conclusion History   Exploiting Child's Labor     Allegation Conclusion History   Involving Child in Criminal Behavior     Other Exploitation   Other Exploitation     Selling/Offering to Sell Child   Selling/Offering to Sell Child
Allegation Conclusion modified as a result of the anervance:

Berkeley

Source: CDSS All County Letters No. 15-49 and 16-49

#### **Background: Relevant Research**

A recent study found that youth confirmed to have experienced CSEC were more likely to experience kidnapping, physical abuse and sexual assault by a non-relative and were less likely to be in than youth identified only as at-risk of CSEC using a sex trafficking screening tool (Kenny et al., 2019).

These findings suggest that distinguishing between youth at-risk for and actually experiencing CSE may have important implications for service provision.



#### **Background: Relevant Research**

Some research suggests that CSE disproportionately impacts certain subsets of the child population, including African American, LGB and gender nonconforming youth (Alessi et al., 2020; Baker, 2018; Mitchell et al., 2010). However, other evidence suggests the presence of bias in the identification of CSE across the child population (Halter, 2010).

Taken together, these findings reveal a need for rigorous research on the experiences of CSE among the child population.



#### **Questions of Interest**

- What is the scope of exploitation across California?
- To what extent is exploitation specific to CSEC?
- Who is identified as being a *victim* of CSEC?
- Who is identified only as being *at-risk* of CSEC?
- To what extent can we assess recurrence of CSEC?



#### **Findings: CSEC Data Grid**

- Since 2014, a total of 8,855 youth before the age of 18 years received one or more entry on the CSEC Data Grid
- Among all youth with entries:
  - > 26.8% ever had a "victim" data grid entry
  - Across counties that entered information on the CSEC data grid for at least 250 youth, the percentage of youth with one or more "victim" entry ranged from 5.5 to 67.0%



#### **Findings: Exploitation Allegations**

- Since 2014, a total of 9,297 youth were the subject of one or more allegations of exploitation
- Among all youth with allegations of exploitation:
  - > 18.2% ever had a substantiated exploitation allegation



#### Taken together...

- Since 2014, a total of 14,892 youth have been identified by the CWS for suspected exploitation and/or trafficking by age 18
- Among all youth:
  - > 11.5% ever received a substantiation
  - > 15.9% has a "victim" data grid entry
  - $\succ$  6.3% has a substantiation and a victim data grid entry
  - 9.6% had a "victim" grid entry but had no substantiated allegation of exploitation
  - 3.7% had substantiated allegations of exploitation but no data grid entry



# Thank You

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# **Questions?**

Ivy Hammond Joseph Magruder Kate Walker Brown Leslie Heimov Wendy Wiegmann Ivy\_Hammond@Berkeley.edu JoeMagruder@Berkeley.edu KWalker@youthlaw.org HeimovL@clcla.org Wendy.Wiegmann@berkeley.edu